

# Rules and Ancillary Document Review Checklist (This form must be filled out electronically.)

All responses should be in **bold** format.

Document Reviewed (include title):

**WAC 458-30-330**: Rating system;

WAC 458-30-335: Rating system – Procedure to establish;

WAC 458-30-340: Rating system – Adoption – Notice to owner – Loss of

classification.

Date last adopted: 11/4/95

Reviewer: Kim M. Qually

Date review completed: 6/22/00

Is this document being reviewed at this time because of a taxpayer or business association request? (If "YES", provide the name of the taxpayer/business association and a brief explanation of the issues raised in the request). YES  $\square$  NO  $\boxtimes$ 

Type an "x" in the column that most correctly answers the question, and provide clear, concise, and complete explanations where needed.

#### 1. Explain the goal(s) and purpose(s) of the document:

The goal and purpose of <u>WAC 458-30-330</u> is to set forth in rule the general authority granted to county legislative authorities regarding classified open space land. A county legislative authority may direct the county planning commission to establish open space priorities and to adopt an open space plan and a public benefit rating system.

The goal and purpose of <u>WAC 458-30-335</u> is to describe the factors considered when a public benefit rating system is established by a county planning commission. It also sets forth the recognized sources used in setting open space priorities.

The goal and purpose of  $\underline{WAC}$  458-30-340 is to outline the procedures a county is required to follow when an open space plan and public benefit rating system has been approved. It also lists the effect the open space plan and rating system has on land classified as open space at the time a plan and system are adopted.

#### 2. Need:

YES	NO		
X		Is the document necessary to comply with the statutes that authorize it? (E.g.,	
		Is it necessary to comply with or clarify the application of the statutes that are	
		being implemented? Does it provide detailed information not found in the	
		statutes?)	
	X	Is the document obsolete to a degree that the information it provides is of so	



		little value that the document warrants repeal or revision?	
	X	Have the laws changed so that the document should be revised or repealed? (If	
		the response is "yes" that the document should be repealed, explain and identify	
		the statutes the rule implemented, and skip to Section 10.)	
X		Is the document necessary to protect or safeguard the health, welfare (budget	
		levels necessary to provide services to the citizens of the state of Washington),	
		or safety of Washington's citizens? (If the response is "no", the	
		recommendation must be to repeal the document.)	

#### Please explain.

The three rules deal with the adoption of an open space plan and a public benefit rating system (PBRS) relative to classified open space land. The content of each rule is derived in part from some portion of RCW 84.34.055 and 84.34.060. The legislative authority in each county may direct the county planning commission to set open space priorities and adopt an open space plan and PBRS. Once a PBRS has been adopted, the value of classified open space land will be determined by that rating system.

WAC 458-30-330 describes the items that should be included in an open space plan. It also explains the requirement that at least one public hearing on the plan and the PBRS must be held before the plan, PBRS, and special valuation schedule based on open space priorities may be adopted.

WAC 458-30-335 declares that a PBRS is a rating system for classified open space land. The county legislative authority must establish criteria that will be used to evaluate an application for open space classification. The county planning authority is also required to consider recognized sources of open space priorities and particular features of the open space land that may be verified by outside experts in evaluating an application for classification.

WAC 458-30-340 describes the process by which owners of classified open space land will be notified of the county's adoption of an open space plan and a PBRS. As part of this process, the owner has the option to request that the open space classification be withdrawn from his or her land.

**3.** Related ancillary documents, court decisions, BTA decisions, and WTDs: Complete Subsection (a) only if reviewing a rule. Subsection (b) should be completed only if the subject of the review is an ancillary document. Excise Tax Advisories (ETAs), Property Tax Bulletins (PTBs) and Audit Directives (ADs) are considered ancillary documents.

(a)

YE	S NO		
	X	Are there any ancillary documents that should be incorporated into this rule?	
		(An Ancillary Document Review Supplement should be completed for each and	
		submitted with this completed form.)	
	X	Are there any ancillary documents that should be repealed because the	
		information is currently included in this or another rule, or the information is	
		incorrect or not needed? (An Ancillary Document Review Supplement should	



	be completed for each and submitted with this completed form.)	
X Are there any Board of Tax Appeal (BTA) decisions, court decisions, or		
	Attorney Generals Opinions (AGOs) that provide information that should be	
	incorporated into this rule?	
n/a	Are there any administrative decisions (e.g., Appeals Division decisions	
	(WTDs)) that provide information that should be incorporated into the rule?	

**(b)** 

YES	NO	
		Should this ancillary document be incorporated into a rule?
		Are there any Board of Tax Appeal (BTA) decisions, court decisions, or
		Attorney Generals Opinions (AGOs) that affects the information now provided
		in this document?
		Are there any administrative decisions (e.g., Appeals Division decisions
		(WTDs)) that provide information that should be incorporated into the
		document?

If the answer is "yes" to any of the questions in (a) or (b) above, identify the pertinent document(s) and provide a <u>brief</u> summary of the information that should be incorporated into the document.

There are no ancillary documents that should be incorporated into these rules.

### 4. Clarity and Effectiveness:

YES	NO		
X		Is the document written and organized in a clear and concise manner?	
X		Are citations to other rules, laws, or other authority accurate? (If no, identify	
		the incorrect citation below and provide the correct citation.)	
X		Is the document providing the result(s) that it was originally designed to	
		achieve? (E.g., does it reduce the need for taxpayers to search multiple rules or	
		statutes to determine their tax-reporting responsibilities, help ensure that the tax	
		law and/or exemptions are consistently applied?)	
	X	Do changes in industry practices warrant repealing or revising this document?	
	X	Do any administrative changes within the Department warrant repealing or	
		revising this document?	

## Please explain.

WACs 458-30-330, 458-30-335, and 458-30-340 were amended in 1995. They are written in a clear and concise manner in the format now favored by DOR, which includes an introductory paragraph explaining the intended use of rule. Because the rules were recently amended, their style and contents were carefully reviewed in 1993-1994 and the rule revisions were written in a user-friendly manner.

Each rule as written achieves its intent and purpose. DOR isn't aware of any problems created by the rules since their adoption in 1995.

#### 5. Intent and Statutory Authority:

YES	NO	
X		Does the Department have sufficient authority <b>to adopt</b> this document? (Cite

### **Reviewing Rules and Ancillary Documents**



		the statutory authority in the explanation below.)
X		Is the document consistent with the legislative intent of the statutes that authorize it? (I.e., is the information provided in the document consistent with the statute(s) that it was designed <b>to implement</b> ?) If "no", identify the specific statute and explain below. List all statutes being implemented in Section 9, below.)
	X	Is there a need to recommend legislative changes to the statutes being implemented by this document?

Please explain.

RCW 84.34.141 grants DOR the authority to adopt such rules and regulations as may be necessary or desirable to permit the effective administration of chapter 84.34 RCW, otherwise known as the open space or current use program.

**6. Coordination:** Agencies should consult with and coordinate with other governmental entities that have similar regulatory requirements when it is likely that coordination can reduce duplication and inconsistency.

YES	NO		
	X	Could consultation and coordination with other governmental entities and/or state agencies eliminate or reduce duplication and inconsistency?	

Please explain.

The current use program is administered at the local level by assessors, county and city legislative authorities, and county planning commissions. Local government and other state agencies, as appropriate, are consulted during the rule-making process so the chance of adopting duplicative and/or inconsistent rules is minimal.

**7.** Cost: When responding, consider only the costs imposed by the document being reviewed and not by the statute.

YES	NO		
	X	Have the qualitative and quantitative benefits of the document been considered	
		in relation to its costs? (Answer "yes" only if a Cost Benefit Analysis was	
		completed when the rule was last adopted or revised.)	

Please explain.

These are interpretative rules that impose no additional administrative burdens on taxpayers not already imposed by the statutes in chapter 84.34 RCW.

**8. Fairness:** When responding, consider only the impacts imposed by the document being reviewed and not by the statute.

YES	NO		
X		Does the document result in equitable treatment of those required to comply with it?	
	X Should it be modified to eliminate or minimize any disproportionate impacts		
		the regulated community?	
	X	Should the document be strengthened to provide additional protection to correct	



any disproportionate impact on any particular segment of the regula	ted
community?	

Please explain.

The three rules apply uniformly to all landowners with classified open space land in a county that has either adopted or is planning to adopt an open space plan and a PBRS in accordance with RCW 84.34.055. Since the rules were adopted in 1995, no problems related to the rules have been brought to DOR's attention.

**9. LISTING OF DOCUMENTS REVIEWED:** (Use "bullets" with any lists, and include documents discussed above. Citations to statutes, ancillary documents, and similar documents should include titles. Citations to Attorneys General Opinions (AGOs) and court, Board of Tax Appeals (BTA), and Appeals Division (WTD) decisions should be followed by a brief description (i.e., a phrase or sentence) of the pertinent issue(s).)

Statute(s) Implemented:

<u>RCW 84.34.055</u>: Open space priorities – Open Space Plan and public benefit rating system; and

RCW 84.34.060: Determination of true and fair value of classified land - Computation of assessed value.

Ancillary Documents (i.e., ETAs, PTBs, and ADs): None

Court Decisions: None

Board of Tax Appeals Decisions (BTAs):

Aldridge v. Thurston County Assessor, BTA Docket Nos. 38530-38532 (1990). The county failed to give the owner proper notice regarding the adoption of the PBRS and the BTA required the county to reconsider its denial of classification.

Administrative Decisions (e.g., WTDs): None

Attorney General's Opinions (AGOs): None



Other Documents (e.g., special notices or Tax Topic articles, statutes or regulations administered by other agencies or government entities, statutes, rules, or other documents that were reviewed but were not specifically relevant to the subject matter of the document being reviewed):

None

10. Review Recommendation:		
		Amend
		Repeal
	X	Leave as is
		Begin the rule-making process for possible revision. (Applies only when the Department has received a petition to revise a rule.)
		Incorporate ancillary document into a new or existing rule. (Subject of this review must an ancillary document and not a rule.)
only	y a brief summument.)  The rules a that is easy compelling allows, the	recommendation: (If recommending an amendment of an existing rule, provide mary of the changes you've identified/recommended earlier in this review re currently serving their intended purpose. They are written in a format for taxpayers and local taxing officials to read and follow. There is no need to change the rules at this time. However, if and when time three rules could be consolidated in one rule encompassing all necessary n about the public benefit rating system.
11.	Manager ac	ction: Date:
	Reviewe	ed recommendation Accepted recommendation
	Returned	for further action
Comments:		